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### Scrutiny Co-ordination Committee

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**Time and Date**

10.00 am on Wednesday, 16th March, 2022

**Place**

Diamond Rooms 1 and 2, Council House, Coventry

Please note that in line with current Government and City Council guidelines in relation to Covid, there will be reduced public access to the meeting to manage numbers attending safely. If you wish to attend in person, please contact the Governance Services Officers indicated at the end of the agenda.

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**Public Business****1. Apologies and Substitutions****2. Declarations of Interest****3. Minutes** (Pages 3 - 10)

- (a) To agree the minutes of the previous meeting held on 16 February, 2022
- (b) Matters Arising

**4. Coventry UK City of Culture 2021 - Impact and Legacy Planning** (Pages 11 - 14)

Joint briefing note and presentation of the Director of Business, Investment and Culture and the Chief Executive, Coventry City of Culture Trust

Martin Sutherland and Chenine Bhatena, Coventry City of Culture Trust have been invited to the meeting for the consideration of this item. Councillor G Duggins, Cabinet Member for Policy and Leadership and Councillor D Welsh, Cabinet Member for Housing and Communities have also been invited to attend.

**5. Coventry and Warwickshire Health Inequalities Strategic Plan** (Pages 15 - 20)

Briefing note and presentation of the Director of Public Health and Wellbeing

Councillors K Caan and G Hayre, Cabinet Member and Deputy Cabinet Member for Public Health and Sport have been invited to the meeting for the consideration of this item

6. **Scrutiny Co-ordination Committee Work Programme and Outstanding issues 2021-22** (Pages 21 - 24)

Report of the Director of Law and Governance

7. **Any Other Items of Public Business**

Any other items of public business which the Chair decides to take as a matter of urgency because of the special circumstances involved.

**Private Business**

**Nil**

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Julie Newman, Director of Law and Governance, Council House, Coventry

Tuesday, 8 March 2022

Note: The person to contact about the agenda and documents for this meeting is Suzanne Bennett/Liz Knight, Governance Services - Telephone: 024 7697 2299/2644  
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Membership: Councillors N Akhtar (Chair), M Ali, L Bigham, J Clifford, J Innes, J Lepoidevin, C Miks, G Ridley and R Singh

By invitation: Councillors K Caan, G Duggins, G Hayre and D Welsh

**Public Access**

Please note that in line with current Government and City Council Covid guidelines, there will be limited public access to the meeting to manage numbers attending safely.

Any member of the public who would like to attend the meeting in person is required to contact the officer below in advance of the meeting regarding arrangements for public attendance. A guide to attending public meeting can be found here:

<https://www.coventry.gov.uk/publicAttendanceMeetings>

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**Coventry City Council**  
**Minutes of the Meeting of Scrutiny Co-ordination Committee held at 10.00 am on**  
**Wednesday, 16 February 2022**

Present:

Members: Councillor N Akhtar (Chair)  
Councillor M Ali (Deputy Chair)  
Councillor L Bigham  
Councillor J Clifford  
Councillor J Innes  
Councillor J Lepoidevin  
Councillor G Ridley  
Councillor R Singh  
Councillor C Thomas (substitute for Councillor Miks)

Other Member: Councillor D Welsh, Cabinet Member for Housing and Communities

Employees:  
C Booth, Business, Investment and Culture  
D Butler, Planning  
V Castree, Law and Governance  
L Knight, Law and Governance  
D Nuttall, Business, Investment and Culture

Apology: Councillor C Miks

## **Public Business**

### **44. Declarations of Interest**

There were no declarations of interest.

### **45. Minutes**

The minutes of the meeting held on 12<sup>th</sup> January, 2022 were agreed as a true record. There were no matters arising.

### **46. Section 106 Agreements**

The Board considered a briefing note and received a presentation of the Head of Planning, Policy and Environment which gave an overview of Section 106 agreements and the processes that were involved in drawing them up. Councillor Welsh, Cabinet Member for Housing and Communities attended the meeting for the consideration of this item.

The briefing note indicated that a Section 106 agreement was a legally binding document agreed between the Local Planning Authority (LPA) and the applicant (and also landowners if separate to the applicant), related to planning applications in the city. The purpose of the agreement was to agree matters that were required

to mitigate the impact of the planning application and could include transfers of land and/or money. There were strict rules that set out the threshold requests must meet in order for them to be included in a Section 106 agreement. These were laid out in Regulation 122 of the CIL Regulations 2010, and stated that all requests must be;

- a) necessary to make the development acceptable in planning terms
- b) directly related to the development; and
- c) fairly and reasonably related in scale and kind to the development.

The briefing note highlighted the normal process for the development of a Section 106 agreement as follows:

1. Application received, and consultations issued to statutory bodies (such as NHS, Historic England, etc) and internal departments (such as Highways, Housing, etc).
2. Relevant consultees make their responses and, where necessary make Regulation 122-compliant requests (e.g., NHS contributions or on-site Affordable Housing), explaining what the impact of the application is, and why the request is appropriate.
3. The Planning Case officer consolidates requests and, with Legal Services, begins to draft Section 106 Agreement.
4. Section 106 negotiated, agreed, signed and sealed.

It was common for an application that was going before Planning Committee to have details of the agreed elements of the Section 106 in the officer report but with some negotiation outstanding.

The Committee were informed that recent work by the Planning Policy team had focussed on introducing more standardisation in the drafting of these agreements. Recently consulted upon Supplementary Planning Documents (SPDs) – Affordable Housing and Open Spaces in particular - had included template agreements in their appendices to ensure that the Council's position was clear from the outset.

Once an application had been determined and the Section 106 agreement signed it was passed to the Planning Policy team who monitored the agreement and ensured that the contributions within it were claimed appropriately. This involves separating each clause into a monitorable activity, noting the various triggers and then invoicing at the correct times. Further information was provided on this monitoring process which included regular site visits by the monitoring officer to check on progress.

Once received, Section 106 monies must be spent within five years of receipt (unless specifically stated otherwise) and must only be spent on the specific purposes expressed in the Section 106. Upon receipt, money was nominally allocated to the relevant project but retained in a centralised budget code. This could then only be 'drawn down' by the project lead with the release form which confirmed the nature of the spend and that it matched the purposes expressed in the Section 106 clause. The Committee noted that, in the event of a non-compliant spend, or if sums were not spent within the allocated time window, it was possible for developers to reclaim said monies from the Council, including interest.

The briefing note set out the financial details of Section 106 agreements for 2020/21, with the total value of agreements entered into being £3,499,877.75.

Additional information was provided on the further improvements being made to the Section 106 system which included further template agreements arising from future Supplementary Planning Documents and procuring a dedicated Section 106 system which would simplify the recording and monitoring of clauses as well as providing reports.

The presentation provided an understanding of Section 106 agreements; reported on the current focus on Section 106; set out Supplementary Planning Document examples; and informed of the future focus of Section 106s.

Councillor Welsh, Cabinet Member, reported on his recommendation that all Councillors become more involved with Section 106s whereby Members would be notified of potential Section 106 applications in their Ward via the weekly planning list. Members would have the opportunity to comment on 106 applications in their Wards prior to any decisions being taken.

Members questioned the officer and Cabinet Member on a number of issues and responses were provided, matters raised included:

- Support for the recommendation put for by Councillor Welsh and the benefits that Councillors' local knowledge could bring to the Section 106 process
- The importance of all Councillors having a good understanding of Section 106s, suggesting that the presentation slides be circulated to all members and a briefing session be arranged
- Further details about the requirements for Section 106 requests including an explanation of fair and reasonable
- Additional information about the measures in place to ensure that funding is spent within the allocated timeframe
- Clarification about the NHS contributions and concerns about the lack of GP surgeries in the city, how could Section 106 agreements help this situation (the need for new GP surgeries to be located within large housing developments)  
The Committee were informed that any decisions relating to new GP surgeries was a matter for Coventry and Warwickshire CCG and Councillor Welsh agreed to look at this issue
- The importance of green space for local communities
- What would happen to the Section 106 requirements if a developer went bust part way through a development
- Were there any projects with Section 106 agreements that were delayed due to Covid

**RESOLVED that:**

**(1) The principles of how a Section 106 agreement works and the work undertaken on this matter be noted.**

**(2) The presentation slides be circulated to all Councillors for their information.**

**(3) A briefing session for all Members on Section 106 Agreements be arranged for early in the new municipal year.**

**(4) The Board supports the recommendation of the Cabinet Member for Housing and Communities, Councillor Welsh, that Members be notified of potential Section 106 applications via the weekly planning list with Members having the opportunity to comment on 106 applications in their Wards prior to any decisions being taken.**

**(5) Councillor Welsh, Cabinet Member for Housing and Communities, to liaise with other Cabinet Members and engage with the CCG regarding the position of new GP practices for the City, with particular reference to new planning developments.**

#### **47. Cultural Capital Investment Programme Update**

The Committee considered a briefing note and received a presentation from the Strategic Lead (European City of Sport, UK City of Culture and Commonwealth Games) on progress with the Cultural Capital Investment Programme. Councillor Welsh, Cabinet Member for Housing and Communities, attended the meeting for the consideration of this item.

The briefing note indicated that in June 2018 the City Council commissioned the Coventry Cultural Capital Prioritisation Strategy. The strategy was developed by the Council in partnership with Coventry City of Culture Trust to provide a framework for capital investment prioritisation in the period leading up to and into UK City of Culture 2021. The strategy was based on a review of current and planned capital schemes across the cultural sector in the City and consultation with the relevant organisations. The strategy identified key cultural assets that would be significant in contributing to the future resilience and sustainability of cultural organisations and the cultural sector in the City.

The strategy recommended key venues and production spaces that were considered relevant for the successful delivery and reputation of the city in hosting the UK City of Culture and in securing sustainable legacies. The strategy assessed the appropriateness and readiness of capital scheme proposals against six strategic priorities that were set out in the briefing note.

The Committee were informed that the initial investment from the Council of £5m, had successfully levered £24.5m of direct external grant funding into the programme, £15.8m partner match funding. Currently, the total level of programme investment was £45.3m, which was still growing with the inclusion of the legacy stage projects. This investment was additional to the £44.83m programme of investment into the City Centre public realm. This increased funding had allowed the programme to be more far-reaching, investing in a broader range of production spaces, performance venues and heritage projects. It had also enabled some projects to develop into phases beyond their initial scope. This had resulted in more cultural organisations being supported and more capital assets receiving investment at such a critical time, as the local cultural and creative sectors had responded to the challenges of the global pandemic.

The Cultural Capital Investment Programme now included 15 projects (excluding legacy stage projects). The programme had been adapted to meet the challenges faced during the pandemic and the changes experienced across the construction industry following Brexit. Timelines had moved for several projects, but all project teams had responded positively to the challenges faced. No projects had fallen away from the programme during this time.

Currently, 12 projects had been completed and were now operational, with the final projects due to be completed across the coming months, up to summer 2022.

The presentation provided details on the twelve completed projects as follows:

- The Box at FarGo Village – multi-purpose arts venue and events space
- FarGo Village Remodel – imaginative permanent street food offer
- Daimler Powerhouse – purpose-built Creation Centre
- Herbert Art Gallery – refurbishment of several galleries and enhanced visitor experience
- HMV Empire – redevelopment of vacant shop unit to popular arts venue
- Drapers Hall – restoration of the previously vacant building providing a new headquarters to Coventry Music and a popular music venue
- Ancient and Exceptional Unique Visitor Stay Places – conversion of the Lychgate Cottages and two Gate Houses offering a unique overnight accommodation experience
- Visitor Information Provision – providing two striking visitor information points at our primary transport gateways – Coventry Rail Station and Pool Meadow Bus Station
- Anglican Chapel – London Road Cemetery – the Chapel has been restored as a sustainable venue
- Coventry Cathedral – the pavilion now provides dedicated educational space and improved visitor experience
- Belgrade Theatre – refurbishment of the auditorium, creation of ground floor café and first floor bar and conversion of former Jaguar pub into 5G digital space
- The Tin Music & Arts – improved layout and enhanced visitor experience Provided.

The presentation also detailed the three remaining 'live' projects as follows:

- St Marys Guildhall – anticipated completion March 2022

This transformational project would deliver an improved and interactive visitor experience at the Guildhall, including interpretation; incorporation of new digital technology; restoration of the original medieval kitchen; and the improved showcasing and interpretation of the Tapestry. The project had been extended, beyond the original scope, to include additional rooms and spaces within the St. Mary's Guildhall estate. The transformation would create a new visitor experience and facilitate a new education offer in a key heritage venue for the City.

- Reel Store Digital Gallery – anticipated completion May 2022

The Reel Store, an immersive digital art gallery would be the first permanent digital gallery in the UK, based in the basement of the Telegraph Hotel. Works were being

completed to create an exhibition space with an 800m<sup>2</sup> fixed projection mapping canvas with 14 laser projectors accompanied by a spatially adaptive sound system.

- Charterhouse Venue – anticipated completion Summer 2022

The Charterhouse, a nationally important heritage site, was being restored to provide a major tourist attraction set in a 70-acre Heritage Park, boosting the visitor economy, city image, investment and job creation. A new restaurant and conference venue at the site would become an exemplar place for business. The project would create a new destination at a unique Scheduled Monument site.

Members questioned the officers and Cabinet Member on a number of issues and responses were provided, matters raised included:

- Much support for the very impressive projects included in the Cultural Capital Investment Programme and for all the works that had been undertaken and were still being carried out
- The sustainability of the projects once the cultural funding ceased
- Further details about the marketing of the projects and the promotion of the city including the potential to advertise at Birmingham airport
- Did the Lychgate Cottages and two Gate Houses have disability access
- When would St Marys Guildhall be open to visitors and the associated cost implications
- Were there any plans for Whitefrairs monastery to form part of the programme
- Would there be opportunities to do virtual tours of the visitor attractions
- What was happening with Coventry University and the Priory
- An assurance that prices for the attractions wouldn't be too expensive for Coventry residents
- Were there any small scale plans to support community halls and schools
- Were there any plans for moving out into communities.

**RESOLVED that:**

**(1) The content of the briefing note and presentation be noted.**

**(2) A letter of thanks be sent to the Council's City of Culture and Commonwealth Games team and the Coventry Historic Trust informing people how very impressed the Committee are with the 15 projects in the Cultural Capital Programme.**

#### **48. Scrutiny Co-ordination Committee Work Programme 2021/2022 and Outstanding Issues**

The Board considered their work programme for the current municipal year including additional items to be added to the programme.

**RESOLVED that:**

**(1) The work programme for 2021/22 be noted.**

- (2) The following be added to the Scrutiny work programmes for 2022/23:**
- a) The energy crisis and help for local residents**
  - b) The involvement of local people in climate change.**

**49. Any Other Items of Public Business**

There were no additional items of public business.

(Meeting closed at 12.15 pm)

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## Briefing Note

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**To: Scrutiny Co-ordination Committee**

**Date: 16<sup>th</sup> March 2022**

**Subject: Coventry UK City of Culture 2021 – Impact and Legacy Planning**

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### **1 Purpose of the Note**

- 1.1 To update Members of the Scrutiny Co-ordination Committee – with a presentation from the Coventry City of Culture Trust and Council officers – on progress in delivering impact and targeted outcomes for Coventry’s year as UK City of Culture 2021, including plans to secure legacy for the city from hosting the title.

### **2 Recommendations**

- 2.1 Scrutiny Co-ordination Committee is recommended to:

- 1) Consider the content of this briefing note, the presentation and the recently published Performance Measurement and Evaluation Interim Report.
- 2) Make recommendations to the Cabinet Member for Policy and Leadership to further support and secure ongoing delivery of a successful UK City of Culture 2021, including through generating enduring legacy for Coventry from the city’s title year.

### **3 Background and Information**

#### The UK City of Culture Title

- 3.1 On 7<sup>th</sup> December 2017, Coventry was awarded the title of UK City of Culture 2021 (UKCOC2021). The process of implementing and further developing planning for the title year commenced with immediate effect.
- 3.2 In Spring 2020, in recognition of the emerging impact of Covid on planning for the delivery of the year, the Coventry City of Culture Trust (the Trust) worked with all its principal partners, including the Department for Digital Culture Media and Sport (DCMS) and the City Council, to agree revised dates for the title year.
- 3.3 Originally set for January to December 2021, in July 2020, it was announced that Coventry’s year as UK City of Culture would run from May 2021 to May 2022.
- 3.4 Coventry launched its UK City of Culture year on 15<sup>th</sup> May 2021, with the release of a George Eliot-inspired film – Timeless Words Made New, featuring a new track by Coolie.

## Performance Measurement and Evaluation

- 3.5 To support delivery of the UK City of Culture 2021 in meeting local and regional needs, a strategy for performance measurement and evaluation was developed in partnership with the University of Warwick and Coventry University, the City Council and the Trust. At the centre of this strategy is a Theory of Change for evaluating the cultural, social, economic, health and wellbeing impacts of UK City of Culture 2021 programmes and activities on the city and for its people. Within this approach, there are 15 outcomes linked to four key impacts, focussed on:
- Coventry citizens positively influencing and shaping the city they want to live in.
  - Coventry's culture contributing to the social and economic prosperity of the city and region.
  - Coventry's place as a global and connected city; and
  - Coventry being recognised as a future facing, pioneering city.

## Economic Impacts

- 3.6 For the period 1<sup>st</sup> April 2019 to 31<sup>st</sup> March 2022, excluding income from ticket sales, food and beverage, and merchandise, the Trust has to date secured £32.66m of income. Revenue funders (Department for Digital, Culture Media and Sport; West Midlands Combined Authority; Coventry City Council; Warwickshire County Council; British Council; and the University of Warwick) have provided £16.74m of revenue income. Lottery funders (Arts Council England; National Lottery Heritage Fund; National Lottery Community Fund; Spirit of 2012 and the British Film Institute) have provided £11.16m. Other income sources (private sector, Trusts and Foundations and philanthropy) have provided £4.76m. Trust expenditure remains within budgeted levels for the current financial year.
- 3.7 In addition to funding secured through the Trust, on the back of winning the City of Culture title, the City Council has directly managed a capital programme investing over £90m in the city's public realm, cultural venues, heritage buildings and creative production spaces.
- 3.8 A baseline Economic Impact Assessment for the period 8<sup>th</sup> December 2017 to 31<sup>st</sup> January 2021, commissioned by the Trust and undertaken independently by AMION Consulting puts a value of over £172m on the inward investment already secured on the back of the City of Culture title, with an estimated further £51m of GVA generated from capital works completed or underway through this investment. The report notes this investment sits alongside an additional £500m of planned city regeneration activity in the reporting period since the award of the UKCOC2021 title. A link to this report is included in at the end of this document.
- 3.9 Further analysis of the economic impact for Coventry of UK City of Culture will be undertaken in the Interim and Final Economic Impact Assessments, planned for 2023 and 2024.

## Audiences, Programmes and Social Impacts

- 3.10 The most recently published Performance Measurement and Evaluation Interim Report shows that in the period to 30<sup>th</sup> November 2021 the Trust's programme has engaged with audiences from all 18 Wards of the city. The report also notes that

since the launch of the Trust's ticketing platform in November 2020 up to 30 November 2021, 84,961 tickets were issued for City of Culture Trust ticketed events and activities which took place. In addition, 76,594 tickets were issued for the Assembly Festival Gardens through a separate box office system. Therefore, as of 30 November 2021, 161,555 tickets have been issued for City of Culture Trust ticketed events and activities since November 2020. Between May 2021 and November 2021, the first six months of Coventry UKCOC2021, 141,000 tickets were issued for Trust ticketed events.

- 3.11 Subsequent analysis of ticketing data since the publication of the Interim Report shows that 53% of tickets were issued to postcodes in Coventry, 19% to postcodes in Warwickshire and 8% to postcodes in the West Midlands (excluding Coventry and Warwickshire).
- 3.12 As of 30<sup>th</sup> September 2021, of the tickets issued to Coventry postcodes, 43.3% of tickets with a valid and complete Coventry postcode were issued to citizens who are financially stretched and facing adversity based on Acorn segmentation. This is still under-representative of the Coventry population by 15.4%, but significant as these are the citizens who historically have participated and benefitted least from publicly invested culture, and with a majority from minority ethnic identities.
- 3.13 The Trust has also facilitated visits by 120 delegates to the city, hosted by the Delegates Office, with 350 delegates in total having expressed interest in visiting. Between 30 and 40% percent of the City of Culture Trust's programme has been co-created with communities and based on monitoring data provided by EnV and CUSU, who are the delivery partners for the City Host programme, as of 3<sup>rd</sup> November 2021 there had been more than 3,000 registrations of interest to be a City Host. Of these 3,000 registrations, 1,101 had been fully trained and deployed and collectively had undertaken over 12,000 hours of volunteering.
- 3.14 As referenced above, 76,594 tickets were issued to events at the Assembly Festival Gardens in its first season, encouraging its return in April 2022.
- 3.15 The Trust, as of 30 November 2021 has created 111 direct jobs of which 73 are full time and 38 are part time. These figures include the Trust's apprenticeship programme. This is against a target of 80 direct full time equivalent jobs relating to the City of Culture.
- 3.16 A link to the Performance Measurement and Evaluation Interim Report (referenced above) is provided at the end of this Briefing Note.

#### Progress Against Cultural Strategy 2017-2022

- 3.17 Since the adoption of the ten-year Coventry Cultural Strategy 2017-2027, Coventry has celebrated the successful bid to become the UK City of Culture 2021, as well as experienced the economic and social impact of the Covid pandemic. Through the first five years of Cultural Strategy delivery, therefore, the impact of winning the City of Culture title and its contribution to transforming the cultural sector in the city must be considered whilst recognising also how the pandemic has created challenges for individuals, groups, communities, organisations and institutions, including across the cultural and creative sectors.
- 3.18 Culture Change Coventry is a new partnership between the cultural sector and key partners in the city. Its purpose and ambition are to support and drive investment in

Coventry's vibrant and diverse cultural sector and the sector's key role in delivering outcomes and leading change in the city

3.19 With the support of key city partners, Culture Change Coventry has commenced a refresh of the Cultural Strategy – through tracking progress to date towards the ten-year Cultural Strategy goals, then with engagement underway and further engagement planned around the development of a 2022-2025 Action Plan. It is intended that this Action Plan will drive partnerships and progress in the coming years towards an environment that facilitates and supports a local cultural sector that is reflective, receptive, and responsive towards our community.

#### Programme to May 2022

3.20 The presentation that will be shared with Members of the Scrutiny Coordination Committee by officers from the Trust and City Council outlines the events planned for the remainder of the City of Culture year to May 2022 and provides details of the Green Futures programme plans, which it is intended will form the basis for key elements of the Trust's legacy plan.

#### Planning for Legacy

3.21 A City of Culture legacy plan has been developed by the Trust, working closely with the City Council and other stakeholders. Workshops with partners and communities across the city have helped to inform the development of this plan, which has been approved by the Trust's Board of Trustees. Delivery of this legacy plan will commence at the conclusion of the UK City of Culture year in May 2022.

3.22 Recruitment to the Trust's posts required to support the legacy plan is currently underway internally, from within the existing staff team. Once this exercise has concluded, external recruitment will be undertaken as appropriate to fill the required roles ahead of May 2022.

### **Authors**

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### **Appendices – Links to Study Reports**

Link to AMION Economic Impact Baseline Study:  
<https://coventry2021.co.uk/media/stuavxvu/economic-impact-assessment-baseline-report.pdf>

Link to Performance Measurement and Evaluation Interim Report:  
<https://coventry2021.co.uk/media/e5dhs0kn/uk-coc-2021-interim-report-january-2022-web.pdf>



Coventry City Council

## Briefing note

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**To: Scrutiny Co-ordination Committee**

**Date: 16 March 2022**

**Subject: Coventry & Warwickshire Health Inequalities Strategic Plan**

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### **1 Purpose of the Note**

- 1.1 The purpose of this paper is to inform the Scrutiny Co-ordination Committee about the Coventry & Warwickshire Health Inequalities Strategic Plan and provide an opportunity for Committee members to make any recommendations or comments as part of the development process.

### **2 Recommendations**

The Scrutiny Coordination Committee is recommended to:

1. Note the requirements for a Coventry and Warwickshire Health Inequalities Strategic Plan;
2. Support the recommended local priority population groups for the strategic plan (covering transient communities and people on long-term sickness benefits);
3. Make any comments and recommendations as part of the development of the plan.

### **3 Information/Background**

- 3.1 The Coventry and Warwickshire Integrated Care System (ICS) is required to provide a draft 'Health Inequalities Strategic Plan' to NHS England/Improvement by 22nd March 2022. The plan must depict a locally agreed strategic approach for addressing health inequalities within 5 nationally determined clinical priorities covering maternity care, early cancer diagnosis, severe mental illness, chronic respiratory disease and hypertension.
- 3.2 The plan must be led by the local Director of Public Health and owned by decision making bodies within the developing ICS.
- 3.3 A programme of engagement is underway with partners and key NHS workstreams to develop the plan.
- 3.4 The plan must apply the national "Core20+5" model, with action to improve access and outcomes for people living in the most deprived areas (Core20: most deprived fifth of the population as defined by the Indices of Multiple Deprivation) and for locally determined priority population groups ("+" groups) across the "5" clinical areas.
- 3.5 Recommended local priority "+" groups for Coventry are transient communities and people on long-term sickness benefits.
- 3.6 Application of the Core20+5 model must be embedded within a wider approach to reduce inequalities in health outcomes and the determinants of health and wellbeing.
- 3.7 The local plan will build on existing work which aims to embed consideration of and action on health inequalities in all that we do and shift how we work with local communities.

#### 4 Progress to date

- 4.1 A programme of engagement with partners and key NHS workstreams is currently underway to shape the Strategic Plan and ensure the approach takes into account the needs and inequalities within Coventry.
- 4.2 The 5 national clinical priorities are set out within a “Core20+5” model. The model requires focused efforts to improve health access and outcomes for those living in the most deprived 20% of the national population (“Core20” - as defined by the Index of Multiple Deprivation for Lower Super Output Areas, (LSOAs)) and locally determined priority population groups (“+” groups). Consideration to these groups must be embedded in actions aligned to the nationally prescribed 5 clinical priorities:
- **Maternity:** continuity of care for women from Black and Minority Ethnic (BAME) communities in the most deprived areas
  - **Early Cancer Diagnosis:** 75% of cancers diagnosed at Stage 1 or 2 by 2028
  - **Severe Mental Illness (SMI):** annual health checks for 60% of those living with SMI
  - **Chronic Respiratory Disease:** a focus on Chronic Obstructive Respiratory Disease (COPD), driving up uptake of COVID, Flu and Pneumonia vaccinations
  - **Hypertension Case-Finding:** to allow for interventions to optimise blood pressure (BP) and minimise the risk of myocardial infarctions and stroke.



- 4.3 The 5 clinical areas have been selected due to existing inequalities and with Cancer, Circulatory and Respiratory illness being the biggest killers action in these areas if vital for having an impact on health outcomes for all population groups.
- 4.4 Maternity has been included following findings from the national Confidential Enquiries into Maternal Deaths and Morbidity which found maternal mortality rates among Asian women were twice as high than in White women, and four times higher in Black women compared to White.

- 4.5 People living with a Severe Mental Illness are a national priority due to the gap in life expectancy for this cohort, which is 15-20 years lower than the general population and largely due to physical health conditions.
- 4.6 The 5 clinical priorities are primarily focused on secondary and tertiary prevention approaches (identifying significant risk factors or early signs of disease in order to intervene and prevent further ill-health, or preventing exacerbation of existing illnesses). Such approaches are likely to provide swifter return on investment for local systems than primary prevention approaches, however for longer-term and sustained impacts on health inequalities applying primary prevention to reduce the prevalence of risk factors is required.
- 4.7 Broader partnership activity is required to promote healthy behaviours, address inequalities in the wider determinants of health and create healthy environments in which residents live, work and play within is required in order to harness longer-term improvements in health equity.
- 4.8 In order to reflect wider local action, the Coventry and Warwickshire Health Inequalities Strategic Plan will reflect the four pillars of population health which has been adopted by the Health and Well-being Board and at system level.

## **5 Health Inequalities in Coventry**

- 5.1 Coventry suffers from high levels of deprivation, with 26% of residents living in areas in the 20% most deprived in England. This equates to 96,654 of the city's residents living in the most deprived areas. As a Local Authority area, men and women in Coventry experience significantly lower life expectancy than the England average. Whilst there are pockets of deprivation in all parts of the city, the areas with the highest levels of deprivation and lowest life expectancy are in the central and north-east of the city, with pockets in the south west and south east.
- 5.2 Health outcomes also vary between population groups. Key groups experiencing health inequalities, and recommended as local priority population groups, are outlined below.

## **6 Local Priority Population Groups**

- 6.1 A review of local and national evidence on health inequalities, the impact of the pandemic and engagement with ICS partners, the following are recommended to be included as priority population groups for Coventry:

- Transient communities (homelessness, gypsies/travellers and newly arrived communities); and
- people on long-term sickness benefits

### **6.2 Transient communities – Refugees/Migrants**

- 6.3 Coventry has a long history of welcoming refugees and asylum seekers to the city. However, due to the recent international situation, exacerbated by COVID-19, Coventry and Warwickshire have seen an unprecedented rise in numbers.

### **6.4 Asylum seekers**

- 6.5 In April 2019 there were 569 asylum seekers accommodated in Coventry under the Home Office Asylum Dispersal arrangements. The latest figures (December 2021) show this number has risen to 2055 – 1592 in Serco run accommodation and 527 in initial accommodation (3 x local hotels). This is an increase of 361% and is unprecedented locally and regionally.

## 6.6 Refugees

6.7 With regard to resettled refugees, both Coventry and Warwickshire are welcoming refugees from both Syria and Afghanistan among other countries. Alongside the 36 Syrian families who were originally being supported in Warwickshire, Warwickshire have made a pledge to resettle an additional 63 families between April 2021 and April 2025 (through UK resettlement and Afghan programmes). In Coventry, we have 968 existing Syrian, Yemeni, Iraqi, Sudanese and Afghan refugees currently in the city, with a further 121 Afghans arriving into the city over the course of 2021. In addition to the asylum seeker hotels outlined above, there is a further hotel in the city housing Afghan refugees who are seeing out their quarantine period before moving out of the city.

6.8 Asylum seekers and refugees can have complex health needs. Common health challenges can include: poorly controlled chronic health conditions; untreated infectious diseases or missing vaccinations; poor mental health related to previous trauma and/or to isolation as a newly arrived resident; and women may have additional need ante- or post-natally, associated with late presentation to healthcare, previous trauma, malnutrition or poverty. Despite these health needs there is no evidence of a disproportionate use of healthcare resources. In fact asylum seeker and refugees often face barriers accessing services whilst also facing barriers to accessing services, including language and cultural barriers along with a lack of understanding of UK health systems.

## 6.9 Gypsies/Travellers

6.10 Gypsies and travellers have the poorest self-reported health outcomes of all ethnic groups. National research suggests life expectancy is reduced by 10-12 years compared with the settled community and remain one of the most socially excluded groups within the UK. Higher infant mortality rates contribute to this gap in life expectancy and cause significant distress to individuals, families and communities. Such inequalities arise due to a range of factors including discrimination, poor accommodation, poor health literacy, a lack of trust in health providers and barriers in accessing health services. In the 2011 Census, 57,680 people identified themselves as Gypsy or Irish Travellers across England and Wales, with 151 in Coventry (0.05% of the resident population).

## 6.11 People who are experiencing homelessness

6.12 In 2020/21, 16.6 per 1,000 households (2,503 in total) were owed a duty under the Homelessness Reduction Act in Coventry. It is recognised that homeless populations have significantly worse physical and emotional health outcomes compared to the general population. The following factors should be considered:

- Reduced life expectancy
- Physical health and accelerated ageing
- Mental health and alcohol & drug use
- Autism and learning disability

6.13 The physical and mental health impacts of being homeless, as well as barriers to accessing services, including digital exclusion, contribute towards premature mortality for this cohort.

## 6.14 People on long-term sickness benefits

6.15 The 2010 Marmot Review concluded that being in good employment is usually protective of health while unemployment, particularly long term unemployment, contributes significantly to poor health. However, being in work is not an automatic step towards good health and

wellbeing; employment can also be detrimental to health and wellbeing and a poor quality or stressful job can be more detrimental to health than being unemployed. Unemployment and poor quality work are major drivers of inequalities in physical and mental health.

- 6.16 People who are long-term unemployed have a lower life expectancy and experience worse health than those in work. Employment is one of the most important determinants of physical and mental health. There are approximately 14,600 people in Coventry who are on long term sickness benefit.

[https://www.coventry.gov.uk/downloads/file/31254/director\\_of\\_public\\_health\\_report\\_2019\\_-\\_bridging\\_the\\_gap](https://www.coventry.gov.uk/downloads/file/31254/director_of_public_health_report_2019_-_bridging_the_gap)

## **7 Next steps and timescales**

- 7.1 A programme of engagement with key partners to further shape the plan based on the Core20+5 model and embedded within our wider population health management approach is taking place between November to January 2022.
- 7.2 The draft Coventry and Warwickshire Health Inequalities Strategic Plan will be shared with NHS England/Improvement by 22nd March 2022, who are expected to provide feedback prior to a final version being adopted locally.

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#### **Appendices**

None

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Please see page 2 onwards for background to items

<b>30<sup>th</sup> June 2021</b>
Domestic Abuse Act Scrutiny Annual Report 2020-21
<b>21<sup>st</sup> July 2021</b>
One Coventry Plan Annual Performance Report 2020-21
<b>Thursday 26<sup>th</sup> August 2021</b>
Restructuring Coventry City Council Subsidiaries
<b>8<sup>th</sup> September 2021</b>
Coventry UK City of Culture 2021 - Impact and Legacy Planning
<b>6<sup>th</sup> October 2021</b>
Marmot Principles in Coventry
<b>17<sup>th</sup> November 2021</b>
Health and Wellbeing Strategy Refresh Brexit – the impact of Brexit on the Local Economy
<b>Postponed - Monday 13<sup>th</sup> Dec 2021</b>
Items deferred
<b>12<sup>th</sup> January 2022</b>
Equality Objectives 2022-25 Report back of Introduction of Parking Charges at War Memorial Park
<b>16<sup>th</sup> February 2022</b>
Section 106 Agreements Cultural Coventry Projects Update
<b>16<sup>th</sup> March 2022</b>
Coventry UK City of Culture 2021 Coventry and Warwickshire Health Inequalities Strategic Plan
<b>6<sup>th</sup> April 2022</b>
Review of Consultation Process
<b>Items for 2022-23</b>
One Coventry Plan Refresh Community Safety Strategic Assessment Domestic Abuse Local Partnership Board Skills Resilience (referred from SB1,2&3) Waste Collections Anchor Alliance HoldCo Annual Report Rough Sleeper Drug and Alcohol Treatment Grant Economic Impact of Brexit The energy crisis – support for local residents Climate Change – involvement opportunities for local people

<b>Date</b>	<b>Title</b>	<b>Detail</b>	<b>Cabinet Member/ Lead Officer</b>
<b>30<sup>th</sup> June 2021</b>	Domestic Abuse Act	To update following commissioning of services and focus on provision during the Covid-19 pandemic	Cllr AS Khan/ Cllr P Akhtar Liz Gaulton
	Scrutiny Annual Report 2020-21	To consider the draft Annual Report before it is presented to Council.	Cllr N Akhtar/ Adrian West
<b>21<sup>st</sup> July 2021</b>	One Coventry Plan Annual Performance Report 2020-21	To be reviewed by SCRUCO prior to submission to Cabinet on 30 August 2021. The data within the plan may help inform the work programmes of the Scrutiny Boards. The item will include information about the refresh of the One Coventry Plan.	Cllr Duggins/ Liz Gaulton/ Si Chun Lam/ Michelle McGinty
<b>Thursday 26<sup>th</sup> August 2021</b>	Restructuring Coventry City Council Subsidiaries	To consider a Cabinet report on restructuring of Council subsidiary companies.	Julie Newman/ Andrew Walster/Barry Hastie Cllr Duggins
<b>8<sup>th</sup> September 2021</b>	Coventry UK City of Culture 2021 - Impact and Legacy Planning	To report on the lasting legacy of the City of Culture including impact on wider jobs and skills as well as capital and cultural assets. To include an update on public art installations and cross partnership digital communications.	Cllr Duggins/ David Nuttall
<b>6<sup>th</sup> October 2021</b>	Marmot Principles in Coventry	To scrutinise how the Marmot Principles have been applied in Coventry and how they could be used for the Covid reset and recovery.,	Liz Gaulton Cllr Caan
<b>17<sup>th</sup> November 2021</b>	Health and Wellbeing Strategy Refresh	To review the refresh of the Health and Wellbeing Strategy refresh.	Cllr Caan Liz Gaulton/ Robina Nawaz
	Brexit – the impact of Brexit on the Local Economy	To scrutinise the impacts of Brexit on the Local Economy and consider how these impacts may be managed.	Cllr O’Boyle/ Andy Williams/ Steve Weir
<b>Postponed - Monday 13<sup>th</sup> Dec 2021</b>	Items deferred		

SCRUCO Work Programme 2021-22

<b>Date</b>	<b>Title</b>	<b>Detail</b>	<b>Cabinet Member/ Lead Officer</b>
<b>12<sup>th</sup> January 2022</b>	Equality Objectives 2022-25	To consider the Cabinet Member report on equality objectives for 2022-25 in order to make any additional recommendations to the Cabinet Member	Cllr AS Khan Jaspal Mann
	Report back of Introduction of Parking Charges at War Memorial Park	Three-month monitoring and review should include: - Impact on displacement parking the use of alternative modes of transport and the impacts on climate change and the impact of the introduction of charges on blue badge holders	Cllr A S Khan Andrew Walster
<b>16<sup>th</sup> February 2022</b>	Section 106 Agreements	Following a request by SCRUCO at the meeting on 17 <sup>th</sup> November, an item will be brought on Section 106 agreements.	Cllr Welsh/ David Butler
	Cultural Coventry Projects Update	To review the progress of the Culture Coventry Projects.	Cllr Welsh/ Charlotte Booth
<b>16th March 2022</b>	Coventry UK City of Culture 2021	Following the item on 8 <sup>th</sup> September, it was agreed that a further item to look at the impact and legacy of City of Culture would be arranged.	Cllr Duggins/ David Nuttall
	Coventry and Warwickshire Health Inequalities Strategic Plan	There is a national requirement that a 5yr strategic inequalities plan is developed, fully embedded and delivered at Integrated Care System level (Coventry and Warwickshire. This will be an opportunity for SCRUCO to input in the developing strategy.	Cllr Caan/ Rachel Chapman
<b>6th April 2022</b>	Review of Consultation Process	This item was request by SCRUCO at their meeting on 12 <sup>th</sup> January with the intention that SCRUCO review the council's approach to maximise responses to Council consultations ensuring there are representative views from residents across the City.	Valerie De Souza/ Nigel Hart
<b>Items for 2022-23</b>	One Coventry Plan Refresh	To consider a draft of the refreshed One Coventry Plan presented to Cabinet. The committee will be able to make recommendations to Council.	Cllr Duggins Kirston Nelson Vanessa Millar
	Community Safety Strategic Assessment	To scrutinise the data within the Community Safety Strategic Assessment.	Cllr AS Khan/ Craig Hickin

Date	Title	Detail	Cabinet Member/ Lead Officer
	Domestic Abuse Local Partnership Board	A report on progress on the Domestic Abuse Local Partnership progress including benchmarking data.	Cllr AS Khan/ Cllr P Akhtar Public Health reps
	Skills Resilience (referred from SB1,2&3)	An item referred from SB1,2 & 3 to look at how the Council is working with businesses, training providers and schools including apprenticeships to ensure the city has the skills needed for employment and economic development. Also looking at how to address barriers to employment	Kim Mawby/ Steve Weir
	Waste Collections	To consider issues around waste collections including how information about missed collections is recorded and communicated to residents.	Andrew Walster/ Sarah Elliot Cllr Hetherton
	Anchor Alliance	To consider the focus themes, how these will be delivered, Coventry and Warwickshire pound and the living wage.	Cllr Duggins Michelle McGinty
	HoldCo Annual Report	To receive the HoldCo Annual Report at an appropriate time as agreed at the meeting on 26 <sup>th</sup> August 2021.	Cllr Duggins Barry Hastie
	Rough Sleeper Drug and Alcohol Treatment Grant	The Council have received a grant to deliver enhanced drug and alcohol treatment services to Rough Sleepers and those at risk of Rough sleeping. The grant was issued in December 2021 and runs until March 2023. SCRUCO have asked to know how effective the measures within the grant have been.	Cllr Caan Jim Crawshaw/ Rachel Chapman
	Economic Impact of Brexit	An update report on the impact of Brexit on the local economy, including information on sector-by-sector feedback, be submitted to a future meeting of the Board in twelve months and the Board's work programme be updated accordingly.	Cllr O'Boyle Steve Weir
	The energy crisis – support for local residents	Identified at SCRUCO 16.02.22. To scrutinise the impact of the energy crisis and what support is available to support local residents.	Cllr O'Boyle/ Cllr Caan Bret Willers
	Climate Change – involvement opportunities for local people	Identified at SCRUCO 16.02.22	Cllr O'Boyle Bret Willers